



KING COUNTY

1200 King County Courthouse
516 Third Avenue
Seattle, WA 98104

Signature Report

April 29, 2008

Ordinance 16078

Proposed No. 2008-0224.3

Sponsors Patterson and Constantine

1 AN ORDINANCE approving operational and capital
2 improvements in support of immediate needs for King
3 County animal care and control, appropriating \$490,000 to
4 the current expense fund, \$80,000 to current expense fund
5 transfers, \$80,000 to the public health fund, and a net
6 appropriation of \$130,000 to capital improvement
7 programs; and amending the 2008 Budget Ordinance,
8 Ordinance 15975, Sections 10, 30, 47, 93, 130 and 134, as
9 amended, and Attachments B and F, as amended; and
10 declaring an emergency.

11
12 BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:

13 SECTION 1. Findings:

14 A. The purpose of King County animal care and control is to serve and maintain
15 such levels of animal care as will protect animal and human health and safety, and to the
16 greatest degree practicable to prevent injury to humans and property and cruelty to
17 animal life.

18 B. The King County animal shelters located in Kent and Bellevue house
19 approximately thirteen thousand stray, abandoned and neglected animals each year.

20 C. The animal care and control citizen's advisory committee as well as
21 independent expert consultants have recommended taking immediate action to improve
22 the condition of the shelters to relieve overcrowding and to reduce the potential for
23 disease among animals.

24 D. Immediate operational improvements, expanded staffing, and identified
25 facility upgrades will provide relief at the shelter facilities by reducing animal
26 overcrowding, further providing for the performance of essential functions, and reducing
27 the spread of disease at the shelters.

28 E. Funds necessary for improvements to these essential animal sheltering
29 functions must be made available immediately to ensure that needs identified by the
30 animal care and control citizen's advisory committee as well as independent expert
31 consultants are met without delay. Unless these appropriations are enacted as an
32 emergency ordinance, funding for improvements would be delayed due to non-
33 emergency ordinance charter requirements, specifically waiting an additional week prior
34 to a public hearing and an additional ten days after enactment before the appropriation
35 would be effective.

36 F. Immediate operational improvements identified in this ordinance are intended
37 to provide the funds necessary to improve humane conditions at the King County animal
38 shelters in 2008. These are one-time immediate operational improvements and are not
39 intended to obligate the county to any continued provision of such improvements in the
40 future after these funds are expended.

41 G. In accordance with Motion 12737, the council and executive have agreed to a
42 mission, vision, principles, goals, policy framework and a strategic planning process to
43 determine the spectrum of animal services King County should provide and those animal
44 services that should be provided by noncounty agencies.

45 H. In accordance with Motion 12600, it is county policy that King County will
46 provide a model "no-kill" animal services program. A "no-kill" type animal services
47 program would save all healthy and treatable cats and dogs and euthanize only those cats
48 and dogs with severe health problems that preclude a reasonable quality of life or
49 temperament problems that pose a threat to public safety. A "no-kill" type animal
50 services program would permanently place animals into homes within its community and
51 have a euthanasia rate of less than fifteen percent, and potentially as low as ten percent.
52 A "no-kill" type animal services program would require an aggressive and innovative
53 approach to achieve "no-kill" standards and draw upon the available resources in King
54 County and reflect community values. A "no-kill" type animal services program would
55 pursue grants, donations and partnerships to accomplish its objectives.

56 I. It is the policy of King County that King County shall continue providing
57 animal shelter services with the goal that the following programmatic objectives are
58 determined to be feasible in the strategic, operational, facilities and business planning
59 processes per Motion 12737:

60 1. Implementation of a "no-kill" type animal services program in accordance
61 with Motion 12600;

62 2. Implementation of the vision, mission, guiding principles and goals in
63 accordance with Motion 12737;

64 3. Reduction of euthanasia in accordance with Ordinance 15801 and K.C.C.
65 11.04.500;

66 4. Implementation of an adequate and stable funding mechanism that does not
67 require animal care and control to compete with other programs for current expense
68 funds; and

69 5. Implementation of a full-cost recovery revenue plan for animal care and
70 control program in accordance with the Budget Advisory Task Force recommendations
71 and Motion 11820.

72 SECTION 2. Ordinance 15975, Section 10, as amended, is hereby amended by
73 adding thereto and inserting therein the following:

74 COUNTY AUDITOR – From the current expense fund there is hereby
75 appropriated to:

76 County auditor	\$70,000
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77 ER1 EXPENDITURE RESTRICTION:

78 Of this appropriation, \$70,000 shall be expended solely for independent
79 operational oversight of the King County animal care and control shelters.

80 SECTION 3. Ordinance 15975, Section 30, as amended, is hereby amended by
81 adding thereto and inserting therein the following:

82 RECORDS AND LICENSING SERVICES – From the current expense fund
83 there is hereby appropriated to:

84 Records and licensing services	\$420,000
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85 P1 PROVIDED THAT:

86 Of this appropriation \$3,284,511 shall not be expended or encumbered until the
87 council by motion determines with the assistance of a preliminary evaluation by an
88 independent consultant hired by the council, whether the King County animal services
89 program has the leadership, human resources and structural capacity to become a model
90 no-kill program consistent with Ordinance 15801 and Motion 12600, or whether it would
91 be more humane for the county to discontinue animal sheltering services. The executive
92 shall fully cooperate with the preliminary evaluation by the council's independent
93 consultant. A model no-kill program requires highly functional programs, including at a
94 minimum the extensive use of volunteers, community involvement, public relations, pet
95 retention programs, comprehensive adoption programs, rescue groups, foster care,
96 medical and behavior rehabilitation, a feral cat trap-neuter-release program, a high-
97 volume, low-cost spay neuter clinic and leadership committed to these imperatives. By
98 February 28, 2008, the council will by motion notify the executive of the determination
99 of whether the King County animal services program has the requisites to become a
100 model no-kill program, or whether the county must discontinue animal sheltering
101 services.

102 Should the council determine that county shall continue to provide animal
103 sheltering services, and following the completion of an operational evaluation per
104 Ordinance 15873, the executive shall, in accordance with the special report of the King
105 County animal care and control citizen's advisory committee's special report dated
106 September 24, 2007, and in collaboration with the King County animal care and control
107 citizen's advisory committee, develop community partnerships and regional alliances to

108 develop a plan on how the county might improve the provision of medical and behavioral
109 rehabilitation services and the expansion of the spay-neuter program.

110 The plan required to be submitted by this proviso must be filed in the form of 11
111 copies with the clerk of the council, who will retain the original and will forward copies
112 to each councilmember and to the lead staff for the committee of the whole, or its
113 successor.

114 P2 PROVIDED FURTHER THAT:

115 The executive and the council share an interest in creating efficient and successful
116 divisions within the department of executive services. To that end a separate elections
117 division and a separate records and licensing services division would be created by the
118 enactment of Proposed Ordinance 2007-0608. The executive has expressed an interest in
119 conducting additional analysis of the reorganization in order to assure appropriate
120 administrative support and the use of best practices in each division. Therefore, the
121 council requests that by March 1, 2008, the executive submit a report with the results of
122 the executive's review of each division's administrative needs, including budget, finance,
123 information systems, human resources, payroll, accounts payable, confidential secretary,
124 training and communications functions.

125 The report required to be submitted by this proviso must be filed in the form of 11
126 copies with the clerk of the council, who will retain the original and will forward copies
127 to each councilmember and to the policy staff director.

128 The council will also consider appropriations legislation that may be proposed by
129 the executive if it is determined that additional funding or staffing is required.

130 P3 PROVIDED FURTHER THAT:

Ordinance 16078

131 Of this appropriation, \$420,000 shall be expended solely for the following animal
132 control services:

133	<u>Community partner adoption campaign marketing materials and advertisements</u>	<u>\$15,000</u>
134	<u>Mobile/off-site spay neuter</u>	<u>\$50,000</u>
135	<u>Reimbursable medical supplies for volunteer veterinarian</u>	<u>\$25,000</u>
136	<u>Shelter Staff – increased levels of care</u>	<u>\$125,000</u>
137	<u>Spay Neuter community outreach program development</u>	<u>\$20,000</u>
138	<u>Staff – volunteer coordination</u>	<u>\$40,000</u>
139	<u>Staff and supplies for communication outreach/public partner liaison</u>	<u>\$45,000</u>
140	<u>Staff for animal placement and community rescue liaison</u>	<u>\$40,000</u>
141	<u>Veterinary services (Eastside)</u>	<u>\$15,000</u>
142	<u>Veterinary services (Kent)</u>	<u>\$30,000</u>
143	<u>Web cameras in animal housing areas</u>	<u>\$15,000</u>

144 In accordance with county policy, as contained in Motion 12737, animal services
145 programs shall be accountable and transparent to the public. Therefore, the department
146 of executive services shall prepare a brief weekly electronic status report detailing
147 progress implementing these operational improvements, and capital projects 395839 and
148 395842. The brief weekly electronic status report shall also include the following daily
149 data pertaining to the King County animal care and control shelters: total shelter
150 population, total new intake, total animals redeemed by owner, total euthanasia count,
151 rationale for each incidence of euthanasia, total spay/neuter surgeries performed in the
152 shelter, total spay/neuter surgeries provided to King County’s animals outside the shelter,

153 total animals in foster care, total animals removed by rescue groups and total animals
154 adopted. The weekly electronic report shall be transmitted to the clerk of the council.

155 SECTION 4. Ordinance 15975, Section 47, as amended, is hereby amended by
156 adding thereto and inserting therein the following:

157 PUBLIC HEALTH AND EMS TRANSFERS – From the current expense fund
158 there is hereby appropriated to:

159 Public health and EMS transfers \$80,000

160 SECTION 5. Ordinance 15975, Section 93, as amended, is hereby amended by
161 adding thereto and inserting therein the following:

162 PUBLIC HEALTH – From the public health fund there is hereby appropriated to:

163 Public health \$80,000

164 ER1 EXPENDITURE RESTRICTION:

165 Of this appropriation, \$300,000 shall be expended solely for partial
166 implementation of strategies recommended in adoption of Board of Health Resolution
167 07-07 supporting an enhanced reduction in new human immunodeficiency virus
168 infections in King County and provided further that none of the \$300,000 shall be
169 expended unless \$150,000 to support these expenditures is provided through contract
170 with the city of Seattle. The department of public health shall work with the lead staff to
171 the board of health and the health policy advisor for the city of Seattle in determining the
172 specific activities to be funded that are expected to most effectively reduce new
173 infections and that are consistent with the board of health's recommendations.

174 ER2 EXPENDITURE RESTRICTION:

175 Of this appropriation, \$32,000 shall be expended solely for the Hepatitis
176 Education Project.

177 P1 PROVIDED THAT:

178 Of this appropriation, \$50,000 shall only be expended or encumbered if, by
179 January 3, 2008, the department of public health submits to the King County board of
180 health a plan for initiating implementation of the adopted public health operational master
181 plan strategies for health provision. The plan shall include steps to be taken in 2008 for
182 implementing the health provision assessment, policy development and assurance
183 strategies of the public health operational master plan and shall include proposals
184 regarding the composition for a board of health committee who shall provide oversight
185 for this work. The plan shall, at a minimum, include the scope of issues to be addressed
186 in 2008, schedule of activities, descriptions of the deliverables that the plan is working
187 toward and proposed roles for the board of health and its committee.

188 The plan required to be submitted by this proviso must be filed electronically and
189 in the form of 16 copies with the clerk of the council, who will retain the original and will
190 forward copies to each board of health member and to the lead staff for the board of
191 health.

192 P2 PROVIDED FURTHER THAT:

193 Of this appropriation, \$50,000 shall not be expended or encumbered unless by
194 July 15, 2008, the department of public health, in conjunction with the solid waste
195 division and the water and lands resources division of the department of natural resources
196 and parks, transmits to the council for review a report on proposed policies of these
197 agencies regarding an update of the Local Hazardous Waste Management Plan ("the

198 plan") that would govern their participation on the Management Coordinating committee.
199 The report shall propose policy which will consider at a minimum, the quantities, types,
200 generators, and fate of moderate-risk wastes in King County. The report shall also
201 propose policy which will consider hazardous waste volumes entering the solid waste
202 stream and other environmental exposure routes, and necessary actions to limit the entry
203 of these wastes into these exposure routes. The department of public health, in
204 conjunction with the solid waste division and the water and lands resources division, will
205 consult with lead staff of the board of health and the growth management and natural
206 resources committee in report preparation.

207 The report required by this proviso must be filed in the form of 12 copies with the
208 clerk of the council, who will retain the original and will forward copies to each
209 councilmember and to the lead staff for the growth management and natural resources
210 committee and the board of health, or their successors.

211 If the report is not filed by August 31, 2008, appropriation authority for the
212 \$50,000 restricted by this proviso shall lapse.

213 P3 PROVIDED FURTHER THAT:

214 Of this appropriation, \$80,000 shall be expended solely for the purpose of
215 zoonotic disease control and the prevention of the spread of these diseases to humans.
216 The public health department shall provide staff training and oversight related to the
217 identification, treatment and prevention of zoonotic disease, the development and
218 implementation of zoonotic disease control procedures and protocols. The public health
219 department shall prepare a brief weekly electronic status report on zoonotic disease at
220 King County animal care and control shelters and transmit that report to the clerk of the

221 council, as well as to the executive's chief of staff and the director of the department of
222 executive services.

223 SECTION 6. Ordinance 15975, Section 130, as amended, is hereby amended by
224 adding thereto and inserting therein the following:

225 From several capital improvement project funds there is hereby disappropriated
226 and appropriated and authorized to be disbursed the following amounts for the specific
227 projects identified in Attachment A to this ordinance.

228	Fund	Fund Title	Amount
229	3951	Building Repair and Replacement Fund	\$130,000

230 ER1 EXPENDITURE RESTRICTION:

231 Of this appropriation, \$18,132,483 shall be expended solely for the
232 implementation of the King County Flood Control Zone District capital program.

233 ER2 EXPENDITURE RESTRICTION:

234 Of the appropriation for CIP Project 358101, Community Partnership Grants
235 Program, the following amounts shall be spent solely as specified below:

236	Steve Cox Park Seattle Preparatory School	\$50,000
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237 P1 PROVIDED THAT:

238 Of this appropriation, \$100,000 for the IT permit integration project (CIP Project
239 377210) shall not be expended or encumbered until the completed quantifiable business
240 case analysis is transmitted to the council. The quantifiable business case should include
241 a detailed description of the preferred alternative, a cost range and implementation
242 schedule for the preferred alternative, and the expected cost allocation, based on benefit,
243 among the various county agencies and funds to implement the recommended alternative.

244 The quantifiable business case must include the signatures of directors of departments
245 that are project sponsors, including the department of development and environmental
246 services, the department of public health, the department of executive services, the
247 department of transportation, and the department of natural resources and parks. The
248 signatures of the directors of departments shall indicate agreement with the business case.

249 The quantifiable business case must be filed in the form of 11 copies with the
250 clerk of the council, who will retain the original and will forward copies to each
251 councilmember and to the lead staff for the growth management and natural resources
252 committee, or its successor.

253 P2 PROVIDED FURTHER THAT:

254 Of this appropriation, no funds shall be expended or encumbered for the issuance
255 of the request for proposal related for the IT permit integration project (CIP Project
256 377210) until the completed quantifiable business case analysis is transmitted to the
257 council as required by this ordinance. However, funds may be used to prepare the
258 request for proposal.

259 P3 PROVIDED FURTHER THAT:

260 Of this appropriation, funds may not be encumbered or spent for the following
261 projects: DDES IT Permit Integration (CIP Project 377210), KCSO Sector Project (CIP
262 Project 377218) and the DCHS Client Information Services Project (CIP Project 377209)
263 until the project managers for each project have identified preliminary performance
264 measure, approved by the project review board, for measuring the benefits of each
265 project.

266 P4 PROVIDED FURTHER THAT:

267 Of this appropriation, no funds may be spent on the implementation of a solution
268 for the Replacement of R:Base for DOS Program until the proposed solution is evaluated
269 and approved by the ABT project team.

270 P5 PROVIDED FURTHER THAT:

271 Of the appropriation for Project 377142, Accountable Business Transformation,
272 \$100,000 shall not be expended or encumbered until the ABT program management
273 office provides to the council, in writing, the proposed Capital Improvement Program
274 ("CIP") reporting and analysis requirements that will be included in ABT high level
275 business design for the budget system business functions. Such proposed CIP reporting
276 and analysis requirements shall be the basis for a critical analysis report of all the CIP
277 managed by the various divisions within the executive departments and subject to proviso
278 P6 of this section.

279 The ABT program management office and the office of management and budget
280 ("OMB") shall continue to work collaboratively with council staff to develop the
281 proposed budget system processes for CIP reporting and analysis requirements to ensure
282 that the countywide budget system selected as part of the ABT program will be able to
283 report for each CIP project the following "reporting elements": (1) the initial, baseline
284 schedule, scope of work and budget ("baseline information"); (2) all the costs, incurred to
285 date and/or projected to complete the project, by a standard category system ("standard
286 system") to be used by all agencies to capture and report such project costs; (3) the
287 standards or methodologies used by the CIP agency for estimating those costs; (4) the
288 schedule milestones for each project, completed and projected; and (5) a reporting
289 mechanism that clearly indicates a project's deviations from the initial baseline

290 Information, when the deviations occurred, in what project cost category, and the reasons
291 why.

292 The standard system should include, but not be limited to, the following cost
293 categories: programming, predesign/planning, environmental/EIS, permitting, design,
294 mitigation construction/implementation, construction management/inspections,
295 contract/project management and agency internal costs, close-out, contingencies.

296 The reporting elements shall be used the framework or format by which the
297 executive shall produce a critical analysis report for selected projects within the CIPs
298 managed by the various divisions within the executive departments as set forth in proviso
299 P6 to this section.

300 The executive shall submit the report on the proposed reporting elements for CIP
301 reporting and analysis requirements that will be included in ABT high level business
302 design for the budget system business functions in the form of 11 copies with the clerk of
303 the council, who will retain the original and forward copies to each councilmember and
304 the lead staff of the capital budget committee, or its successor.

305 P6 PROVIDED FURTHER THAT:

306 Of the appropriation for Project 377142, Accountable Business Transformation,
307 \$150,000 shall not be expended or encumbered until the council accepts, by motion, the
308 executive's transmitted critical analysis report, as required by this proviso to this section
309 to this ordinance, for all current CIP projects managed by the various divisions within the
310 executive departments that are currently active or have not been closed out. However,
311 the executive shall not be required to report on any projects with either a total project cost
312 of less than \$750,000, or projects involving work order construction contracts or projects

313 involving small work roster construction contracts. The report shall be broken into
314 chapters, with each CIP agency constituting a chapter. Within each chapter, the
315 executive will indicate each project's ranking in order of priority.

316 The executive shall submit the proposed motion and the critical analysis report, in
317 the form of 11 copies with the clerk of the council, who will retain the original and
318 forward copies to each councilmember and the lead staff of the capital budget committee,
319 or its successor.

320 The executive shall submit this proposed motion and report within 120 days after
321 the ABT Program Management office has submitted in writing, the proposed CIP
322 reporting and analysis requirements that will be included in ABT high level business
323 Design for the budget system business functions, required by proviso P5 to this section of
324 this ordinance. The resources to develop and produce the motion and critical analysis
325 report shall be provided by the ABT program management office of the department of
326 executive services.

327 P7 PROVIDED FURTHER THAT:

328 In accordance with Motion 12737, the facility master plan funded in CIP 395838,
329 Animal Control Facilities Master Plan, shall at a minimum include: (1) an inventory of
330 existing animal services capital facilities, showing the locations and capacities of the
331 facilities; (2) forecast of the future needs for such capital facilities, proposed location or
332 locations and capacities of expanded or new capital facilities; and (3) at least a six-year
333 plan that will finance such capital facilities within projected funding capacities and
334 clearly identifies sources of public money for such purposes.

335 P8 PROVIDED FURTHER THAT:

336 Of the appropriation for CIP 395842, Animal Control - portable dog
337 runs/temporary dog relocation, funding is intended to be used for the purchase of portable
338 dog runs, to relieve overcrowding, to accommodate temporary relocation of dogs from
339 the existing Kent and Eastside shelters, and to isolate dogs for improved disease control.

340 P9 PROVIDED FURTHER THAT:

341 For CIP projects 395839, Animal Control – cat cages and 395842, Animal
342 Control – portable dog runs/temporary dog relocation, the facilities management division
343 shall coordinate with the records and licensing division to prepare a brief weekly
344 electronic status report detailing progress for project implementation. The facilities
345 management division portion of the weekly report shall include data on the number of cat
346 cages purchased and occupied, the number of portable dog runs purchased and occupied,
347 and the number of dogs requiring temporary relocation and the reasons for that
348 relocation. The weekly electronic report shall be transmitted to the clerk of the council.

349 SECTION 7. Attachment A to this ordinance hereby amends Attachment B to
350 Ordinance 15975, as amended, by adding thereto and inserting therein the projects listed
351 in Attachment A to this ordinance.

352 SECTION 8. Ordinance 15975, Section 134, as amended, is hereby amended by
353 adding thereto and inserting therein the following:

354 From capital improvement project funds there is hereby disappropriated and
355 authorized to be disbursed the following amounts for the specific projects identified in
356 Attachment B to this ordinance.

357	Fund	Fund Title	Amount
358	3421	Major Maintenance Reserve Subfund	(\$130,000)

359 ~~((ER) EXPENDITURE RESTRICTION:~~
360 ~~Of the appropriation for CIP Project 344664, Animal Control Infrastructure~~
361 ~~Upgrades, the following amounts shall be spent solely as specified below:~~
362 ~~Cat Isolation/Winter Housing Temporary Trailers~~ \$35,000
363 ~~Commercial Washer/Dryer Hook-Ups~~ \$65,000
364 ~~Partition Upgrades for Dog/Cat Barrier~~ \$30,000))

365 SECTION 9. Attachment B to this ordinance hereby amends Attachment F to
366 Ordinance 15975, as amended, by adding thereto and inserting therein the projects listed
367 in Attachment B to this ordinance.

368 SECTION 10. The King County council finds as a fact and declares that an
369 emergency exists and that this ordinance is necessary for the immediate preservation of

370 the public peace, health, or welfare or for the support of county government and its
371 existing public institutions.

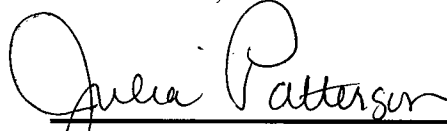
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373

Ordinance 16078 was introduced on 4/14/2008 and passed as amended by the Metropolitan King County Council on 4/28/2008, by the following vote:

Yes: 8 - Ms. Patterson, Mr. Dunn, Ms. Lambert, Mr. von Reichbauer, Mr. Ferguson, Mr. Gossett, Mr. Phillips and Ms. Hague
No: 0
Excused: 1 - Mr. Constantine

KING COUNTY COUNCIL
KING COUNTY, WASHINGTON



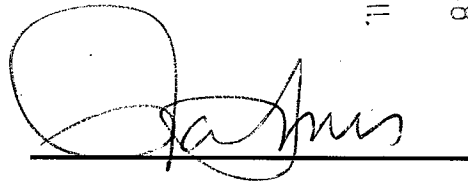
Julia Patterson, Chair

ATTEST:



Anne Noris, Clerk of the Council

APPROVED this 6 day of MAY, 2008.



Ron Sims, County Executive

RECEIVED
2008 MAY - 8 AM 9:48
CLERK
KING COUNTY COUNCIL

Attachments Attachment A: General Government Capital Improvement Program, dated 04-23-08,
Attachment B: Major Maintenance Capital Improvement Program, dated 04-23-08

Attachment B: Major Maintenance Capital Improvement Program, dated 04-23-08

	2008	2009	2010	2011	2012	2013	Total 2008 - 2013
3421/MAJOR MAINTENANCE RESERVE FUND							
344664 Animal Control Infrastructure Priority	(130,000)						(130,000)
Total Fund 3421	(130,000)						(130,000)